

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY LONDON PRIORITY

AMEMBASSY ANKARA PRIORITY

AMEMBASSY NICOSIA PRIORITY

INFO AMEMBASSY ATHENS

USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 223438

E.O. 11652: GDS

TAGS: PINT, PFOR, CY, TU, US

SUBJECT: TURK CYPRIOT AIDE MEMOIRE AND TRAVEL RESTRICTIONS

REF: A. ANKARA 7850, B. LONDON 12837

1. IN OCT. 7 DISCUSSION WITH UK EMBASSY OFFICER, DEPT OFFICERS REAFFIRMED 1) DESIRABILITY OF ADOPTING JOINT APPROACH IN DEALING WITH "AUTONOMOUS TURKISH ADMINISTRATION" (ATA), 2) BELIEF THAT FIRM OPPOSITION AT OUTSET MIGHT THWART TURKISH DECISION TO MOVE FORWARD WITH UNILATERAL ATA EFFORTS, AND 3) IMPORTANCE OF CONSULTING FURTHER BEFORE TENDERING ANY WRITTEN DOCUMENTS.

2. DEPT OFFICERS EXPRESSED VIEW THAT UK PROPOSAL TO SEND COMMUNICATION TO ATA WITH DISCLAIMER THAT ACCEPTANCE OF FUTURE COMMUNICATIONS WOULD NOT AFFECT THE
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UK LEGAL POSITION WOULD BE PREMATURE. MOREOVER, IT WOULD

IMPLICITLY INVITE FURTHER COMMUNICATIONS FROM THE ATA. ACCESS TO CITIZENS AND PROPERTY OBVIOUSLY NECESSARY, BUT IT MAY BE POSSIBLE TO GAIN SUCH ACCESS BY FIRM AND UNITED INSISTENCE FROM ALL DIPLOMATIC MISSIONS ON CYPRUS ON NEED TO WORK THROUGH DULY CONSTITUTED AUTHORITIES.

3. DEPT OFFICERS NOTED THAT US DID NOT WANT TO "GET OUT ON LIMB," BUT BELIEVED IT WORTHWHILE AT LEAST TO TRY TO AVERT

FUTURE SALAMI TACTICS BY ADOPTING FOREGOING APPROACH. IF NOT SUCCESSFUL AND ACQUIESCENCE IN ATA REQUIREMENTS ULTIMATELY PROVES ESSENTIAL TO GAIN ACCESS, US COULD THEN BOW TO NECESSITY AND ISSUE A DISCLAIMER, TEXT OF WHICH WOULD MERELY REFER TO OPERATIONAL REQUIREMENTS AND STATE THAT THESE COULD IN NO WAY AFFECT US LEGAL POSITION. IN ANY CASE, DISCLAIMER WOULD BE PHRASED TO AVOID INVITING FURTHER ATA COMMUNICATIONS, AND WOULD BE SENT FOLLOWING CONSULTATION AND IN CONJUNCTION WITH AS MANY OTHER EMBASSIES IN NICOSIA AS POSSIBLE.

4. UK REP OBSERVED THAT UK EQUALLY CONCERNED ABOUT ACQUIESCING IN ATA ACTIONS WHICH MIGHT COMPLICATE NEGOTIATED SETTLEMENT BUT DIFFERS WITH US ON WHERE TO DRAW LINE. UK BELIEVES IT CAN ACCEPT UNIMPORTANT PROCEDURAL REQUIREMENTS OF ATA (IN ORDER TO GAIN ACCESS) WITHOUT JEOPARDIZING LEGAL POSITION. DISCLAIMER WOULD FURTHER UNDERLINE UK POSITION. UK REP NOTED THAT US WISHED TO DRAW LINE AT OUTSET BUT WAS ULTIMATELY PREPARED TO ACCEPT WORKING ARRANGEMENTS WITH THE ATA SIMILAR TO THOSE THE UK WAS WILLING TO ACCEPT NOW.

5. DEPT OFFICERS SHARED ANKARA 7850 WITH UK REP AND COMMENTED THAT IT INCREASINGLY APPARENT THAT EFFORTS TO ENHANCE ATA LEGAL STATUS ARE AT LEAST AS MUCH THE RESULT OF MAINLAND TURKISH POLICY AS OF TURK CYPRIOT PRESSURE.

6. UK OFFICER PROMISED TO REPORT US VIEWS AND CONSULT AGAIN BEFORE TAKING ANY ACTION VIS-A-VIS ATA.

7. DEPARTMENT HAS DEVELOPED DISCLAIMER LANGUAGE, WHICH
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IN OUR VIEW IS SUPERIOR TO THAT ADVANCED BY UK IN LONDON 12837. DRAFT TEXT WILL BE TRANSMITTED SEPTEL. ADDRESSEES VIEWS ON LANGUAGE WILL BE APPRECIATED, SO THAT WE ARE IN A POSITION TO SHOW TEXT TO UK EMBASSY IN WASHINGTON EARLY NEXT WEEK. INGERSOLL

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